



National Vulnerability Action Plan (NVAP)

Action Impact Toolkit

2.6.1 Multi-Agency Hubs

NVAP Action Impact Toolkit - vkpp@norfolk.police.uk



Action Impact Toolkit Guidance Notes

The National Vulnerability Action Plan (NVAP) has been adopted by all forces across England and Wales and seeks to create a more coordinated, consistent and holistic policing response to vulnerability.

The aim of this toolkit is to help forces measure and track the impact of fully embedding an NVAP action within their force as well as providing suggested steps in the form of evidence-based activities and outputs that can be taken to achieve this. Long term impacts for both the organisation and externally (i.e. victims and the public) have been identified as well as suggested ways in which to measure these.

There are four parts to the toolkit:

1. Impact Statement

This is the **headline information** summarised from the logic model and supporting information. This sheet is provided for those who only require an **overview of the toolkit**.

This sheet provides the reader with the key information of:

- What do we mean? clarifying the action objectives
- What do we need? key activities for the force
- How do we know? a few suggested impact measures

The sheet also sets out the long-term impacts the force could expect to see from embedding the action. There is one organisational impact, i.e. the impact on the workforce and how it operates, and one external impact i.e. the impact on victims, the public and communities.

2. Logic Model

This is the main element of the Action Impact Toolkit.

A logic model is a graphical representation of the relationships between a problem, action or intervention, and measurement of success. For more information see: https://www.college.police.uk/research/practical-evaluation-tools

There is one logic model per objective within the NVAP action and has the following elements:

• Situation – this provides an on overview of the current situation in relation to the objective

• Activities - this column contains key activities that forces could put in place to help them achieve the objective

Outputs – this column identifies main outputs from the force putting the activity in place

• Short to Medium Term Impacts – this column provides a number of impacts that the force could expect to see in the short to medium term from putting the activities in place. These will all link into the long-term impacts identified at the top of the sheet

Impact Assessment – these are prompt questions for forces to encourage them to consider how they might best want to measure impact
 Suggested Measures – this column provides a number of suggested measures forces can use to help them measure impact. These are not

prescriptive. Where relevant these have been linked to the PEEL Assessment Framework measures

• Unintended Consequences – this section identifies a number of consequences that may occur from embedding the action within the force which could be considered as having a negative impact on other areas of policing

It is not expected that a force would put in all activities at once. In fact, some forces may find they are already doing some of the activities or alternatively will identify key gaps they can begin to address.

3. Supporting Information

This part of the toolkit provides **additional information**, evidence and key links to the logic models as well as setting out which of the policing perennial issues are linked to the NVAP action.

The toolkits have been developed using a variety of evidence including a review of academic and grey literature, policies, guidance, inspection reports, PCC plans and force NVAP benchmarking reports, as well as conducting scoping chats with relevant departments and organisations. Forces have also been consulted throughout the development of the model with feedback collated and incorporated.

This sheet is intended for those who would like to find out further information on the activities suggested in the logic model.

4. Impact Realisation Plan

This part of the toolkit has been designed to help forces identify and prioritise which elements of the logic model they would like to focus on, what they will do to put the activity in place and to consider how they might want to measure the impact. **It is not expected that forces implement all the suggested activities at once**. This tool is similar to the Benefits Realisation Toolkit used by the VKPP Peer Review Team.

It may be helpful to ask a few questions to be clear about what you are trying to achieve:

- Why are we doing this?
- · What do we want to achieve?
- · What does success look like?
- · Who will benefit and how?
- · How will we track and measure the short, medium and long term impacts?

Contacts

For any queries about the toolkit please contact:

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VKPP IMPACT STATEMENT

Action 2.6.1 Multi-Agency Hubs

Ensure that MASH/Multi-agency unit officers/staff (where implemented) fully understand the characteristics relating to vulnerability and principles of professional curiosity and that it is embedded within MASH/multi-agency processes

Objective 1: To ensure that the characteristics relating to vulnerability and principles of professional curiosity are well embedded within MASH/Multi-agency units	<i>Objective 2:</i> To ensure MASH/Multi-agency unit officers/staff have the training and skills necessary for the role	<i>Objective 3:</i> To ensure MASH/Multi-agency officers/staff work collaboratively
What do we mean?	What do we mean?	What do we mean?
Officers/staff use professional curiosity to consider and articulate the wider risk in their safeguarding decision- making	Officers/staff working in the multi-agency hubs have the appropriate skills and training for the role	Police officers/staff work together effectively with partners
What do we need?	What do we need?	
Strong leadership which through effective processes	Role profiles and specific training to include:	What do we need?
enables officers to:	Working with partnerships	Clear leadership on the structure, roles and
Be trained	 Understanding of safeguarding 	responsibilities of the MASH
• Be professionally curious/consider the wider risk	 The local practice safeguarding framework 	 Actively develop relationships with partners
 Be able to challenge decisions 	 The information sharing framework 	 Clear definition of what the MASH is and does
Be able to recognise their own bias	Decision making skills	• Clear system and process for decision making, sharing information and escalation

How do we know? Related PEEL Measures

3.2 The force uses partnership-orientated evidence-based problem-solving to reduce and prevent long-term crime, ASB, harm and vulnerability.

6.2 The force provides good-quality safeguarding and support for all vulnerable people.

10.3. The force is effective at managing demand and can demonstrate it has the right resources and partnerships in place to meet future needs.

ORGANISATIONAL IMPACT

A more empowered workforce who will feel greater job satisfaction through helping individuals experiencing vulnerability, reducing burn-out and increasing retention.

EXTERNAL IMPACT

An increase in the identification and understanding of risk enabling appropriate safeguarding responses which will ultimately improve the outcome for the individual at risk.





(The principles of this action can apply to police officers and staff working in any multi-agency safeguarding setting)

Action Detail

Ensure that MASH/Multi-agency unit officers/staff (where implemented) fully understand the characteristics relating to vulnerability and principles of professional curiosity and that it is embedded within MASH/multi-agency processes

Objective

- 1. To ensure that the characteristics relating to vulnerability and principles of professional curiosity are well embedded within MASH/Multi-agency units
- 2. To ensure MASH/Multi-agency unit officers/staff have the training and skills necessary for the role
- 3. To ensure MASH/Multi-agency officers/staff work collaboratively

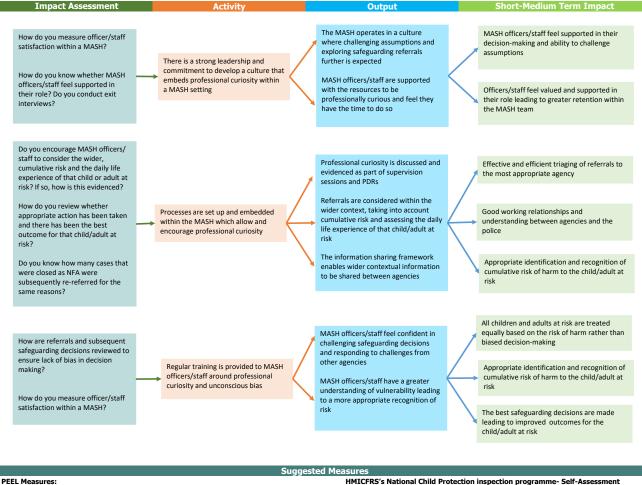
Long Term Impacts

Organisational: A more empowered workforce who will feel greater job satisfaction through helping individuals experiencing vulnerability, reducing burn-out and increasing retention.

External: An increase in the identification and understanding of risk enabling appropriate safeguarding responses which will ultimately improve the outcome for the individual at risk.

Objective 1 - Professional Curiosity

Professional curiosity is challenging assumptions and exploring and understanding the potentially complex dynamics of a situation rather than taking things at face value. A lack of professional curiosity can lead to the voice of the victim not being heard and referrals being considered on an individual basis rather than taking into account the wider cumulative risk and historical information. Understanding vulnerability is key to recognising risk as unconscious bias or pre-held beliefs may hinder understanding, preventing that child or adult at risk from receiving equal and effective safeguarding.



6.2 The force provides good-quality safeguarding and support for all vulnerable people 6.2.1 The force applies for and monitors preventative orders/schemes in all applicable cases to safeguard vulnerable people.

 6.2.2 The force makes sure that the risk of further and/or increased harm to vulnerable victims is reduced via timely and appropriate safeguarding activity.

6.2.3 Staff involved in multi-agency working arrangements understand their role and have the necessary skills to perform it. They work to develop risk-reducing actions that safeguard

vulnerable people and challenge perpetrators.

Other potential measures:

Dip check/review of cases to assess if the decisions and actions taken were appropriate, lacked bias and considered the wider risk
 Analysis of NFA cases and subsequent re-referral

Staff survey looking at job satisfaction and staff support

· Review of supervision sessions

Template:

Initial contact - How does the force ensure that staff recognise risk of harm to children?

• Displaying professional curiosity with every referral would increase the time spent on assessing each referral and therefore reduce the number dealt with on a day to day basis Identifying the wider, historical information associated with each referral would increase the time taken to assess the referral and potentially increase the workload of those who are providing the additional information

Challenging decisions made by other agencies may harm working relationships

• A greater understanding of vulnerability and risk may increase the number of referrals felt to meet the safeguarding thresholds

Consequences of not embedding this action are described in the College of Policing's Perennial Issues listed in the Supporting Information

Objective 2 - Training and Skills Situation

There is no national role profile for MASH officers and staff or guidance on the level of skills and experience required for the role. There is also a lack of training requirement leading to some officer and staff working within a MASH not having received any role specific training and learning on the job. Key skills and experience for the role could include ability to work in a multi agency setting, a good knowledge of safeguarding, policing and information sharing legislation, excellent communication skills and most importantly excellent decision-making skills.

experience required? How do you assess MASH officer/ staff morale? How do you make sure that officers/staff new to the MASH feel that they have the correct knowledge needed to make good safeguarding decisions Are learning inputs evaluated to assess whether practice is improved as a result? Do you look at whether the evaluated learning inputs result in improved outcomes for children and adults at risk? Is the effectiveness of specialised	Development of a MASH role profile that sets out core skills and experience required	$\left\langle \cdot \right\rangle$	All new MASH officers/staff will have the basic key skills required to work in a MASH such as effective communication and working with partner agencies. New MASH officers/staff will enter the team with an understanding of safeguarding, statutory frameworks, characteristics of vulnerabilities and professional curiosity Professionalisation of the role will attract experienced officers and staff with expert decision-making skills around safeguarding and risk All new MASH officers/staff should undertake a MASH specific induction training package including: • National training modules • Locally run police training programmes • Safeguarding legislation (such as Working Together 2018 and the Care Act 2014) • Specific training on professional	Officers/staff recruited will have a greater understanding of their roles and responsibilities within the MASH which will lead to higher job satisfaction Greater job satisfaction may lead to greater retention leading to better working relationships with partners due to the continuity of the team Officers/staff will develop specialist skills which has a positive impact on other practitioners' understanding and responses leading to a more highly skilled workforce
 profile for MASH officers/staff that sets out the basic skills and experience required? How do you assess MASH officer/ staff morale? How do you make sure that officers/staff new to the MASH feel that they have the correct knowledge needed to make good safeguarding decisions Are learning inputs evaluated to assess whether practice is improved as a result? Do you look at whether the evaluated learning inputs result in improved outcomes for children and adults at risk? Is the effectiveness of specialised 	hat sets out core skills and experience required	$\left\langle \cdot \right\rangle$	the team with an understanding of safeguarding, statutory frameworks, characteristics of vulnerabilities and professional curiosity Professionalisation of the role will attract experienced officers and staff with expert decision-making skills around safeguarding and risk All new MASH officers/staff should undertake a MASH specific induction training package including: • National training modules • Locally run police training programmes • Safeguarding legislation (such as Working Together 2018 and the Care Act 2014) • Specific training on professional	retention leading to better working relationships with partners due to the continuity of the team Officers/staff will develop specialist skills which has a positive impact on other practitioners' understanding and responses leading to a more highly skilled
officers/staff new to the MASH feel that they have the correct knowledge needed to make good safeguarding decisions Are learning inputs evaluated to assess whether practice is improved as a result? Do you look at whether the evaluated learning inputs result in improved outcomes for children and adults at risk? Is the effectiveness of specialised	undertake a MASH specific induction	 	undertake a MASH specific induction training package including: • National training modules • Locally run police training programmes • Safeguarding legislation (such as Working Together 2018 and the Care Act 2014) • Specific training on professional	which has a positive impact on other practitioners' understanding and responses leading to a more highly skilled
evaluated learning inputs result in improved outcomes for children and adults at risk? Is the effectiveness of specialised			curiosity, multi-agency working and unconscious bias	MASH officers/staff will feel confident in their decision-making and challenging of decisions
	Time is allocated for ongoing localised raining and CPD for all MASH officers/staff including multi-agency raining	 	MASH officers/staff receive regular training on: • Professional curiosity, multi-agency working and unconscious bias • Context specific scenario training around the police MASH officer and staff roles and responsibilities • Roles and responsibilities of the agencies and partners involved in their local MASH(s) • The local practice safeguarding framework, such as Signs of Safety	A continuous level of expertise and knowledge within the MASH team leading to consistent and good safeguarding decision- making for children and adults at risk of an understanding of the values important in the role Understanding of roles and responsibilities within the MASH will lead to better working relationships with other agencies Taking part in scenario based training as a team allows feedback on the functioning of the team and to see where improvements can be made, as well as providing a 'best practice' response
terms of helping MASH	Development of 'Champions' within a MASH with specialist knowledge of vulnerability strands	K	The MASH as a whole has access to specialist knowledge regarding areas such as domestic abuse, child exploitation etc. Officers/staff without the specialist training and expertise will be upskilled	Officers/staff will develop specialist skills which has a positive impact on other practitioners' understanding and responses leading to a more highly skilled workforce
EL Measures: The force provides good-quality safeguarding and		uggest	ed Measures HMICFRS's National Child Pro	

 6.2.1 The force applies for and monitors preventative orders/schemes in all applicable cases to safeguard vulnerable people.

 6.2.2 The force makes sure that the risk of further and/or increased harm to vulnerable victims is reduced via timely and appropriate safeguarding activity. • 6.2.3 Staff involved in multi-agency working arrangements understand their role and have the

necessary skills to perform it. They work to develop risk-reducing actions that safeguard vulnerable people and challenge perpetrators.

•There is a professional lead - Who is the head of service? What is their level of experience and knowledge of child protection? How do staff access professional specialist advice Initial contact - How does the force ensure that all staff, whatever their role, who come into contact with children are suitably trained to identify risk and take initial action? • Investigation/enquiries - How do managers ensure that staff have the right skills and knowledge?

Other potential measures:

Evaluation of training in terms of staff performance, confidence in role and outcomes for children/adults at risk

- · Staff morale and confidence assessed through supervisions and/or staff surveys
- Dip check/case review to assess quality of decision-making and outcomes for children/adults at risk

Training can cause delays in an already busy and stressful environment (but this should be negated by the improvement in officer and staff responses)

· Additional costs involved with more training

Initial process of creating a standardised role profile could cause delays in recruitment, but should ultimately make the process easier
 Including knowledge of various frameworks and experience of working with people at risk of harm could decrease the number of applicants for a position.

Consequences of not embedding this action are described in the College of Policing's Perennial Issues listed in the Supporting Information

	Objective 3	- Collaborative Working Situation	
rating across the country, has led to	a demand for guiding principles as to how a	6Hs that were co-located now being virtual be	etween agencies. This, along with the different models fective collaborative working between agencies is key t If at risk.
Impact Assessment	Activity	Output	Short-Medium Term Impact
to you review cases to identify hose that demonstrate evidence f partnership working delivering ositive outcomes for children or dults at risk?	There is a clear and committed steer from senior leaders as to how the MASH should operate	There is a clear definition of what the MASH is and does, including: • a clear structure and developed procedures • ensuring the right professionals are around the table • processes for escalating/challenging decisions • shared understanding of terminology used • a focus on the outcome for that child or adult at risk	Having a clear definition of the MASH, its structure and procedures will create clear expectations and accountability for each agency involved in the MASH Having all relevant partners around the table prevents some agencies feeling left out or undervalued, and instead improves working relationships and information sharing Shared terminology will reduce confusion between agencies, helping communication
			The focus of MASH cases will be person- centred, rather than case centred
Do you review whether MASH officers/staff feel confident in: - challenging other professionals - escalating concerns - sharing information with partner agencies?	All MASH officers/staff have a good understanding of the statutory framework to share information	MASH officers/staff are confident in: • knowing when to share information • trust how partners will use that information • sharing information in a consistent and transparent way • their understanding of individual and mutual roles, and responsibilities	An holistic response with more fluid information sharing should more fully cater to the complex needs of the child/adult at risk and be reflected in better long term outcomes for them
			 statutory framework of sharing information will be able to deal with information requests more confidently and more quickly
Do you review cases to identify those that demonstrate evidence of partnership working delivering positive outcomes for children or adults at risk?	Systems are set up to capture and record multi-agency decision-making especially where referrals have been escalated or challenged	Decision-making is understood and transparent in that: • Partners understand the police decision-making framework (National Decision Model) • MASH officers/staff understand partner agencies decision making frameworks • Decisions are recorded and can be used to explain outcomes when challenged or to aid escalation	MASH officers/staff will feel more confident in challenging decisions and responding to challenges by partners Learning through review of decisions made will help improve future decision making and
		 The force is able to effectively review and audit decision-making practices within a MASH 	thus the outcome for the child/adult at risk
Do you consult with partnership agencies and MASH officers/staff as to their experiences of partnership working?	Active development of working relationships with partner agencies at an operational level	Joint training, audits and reviews will help develop: • A shared understanding of individual and mutual roles, and responsibilities • Working relationships between agencies, particularly when not co- located • A joint understanding of what is expected from a referral (pre-triage, joint triaging etc)	Good working relationships between agencies will allow for better information sharing

PEEL Measures: 3.2 The force uses partnership-orientated evidence-based problem-solving to reduce and prevent long-term crime, ASB, harm and vulnerability.
3.2.1 The force understands and demonstrates a long-term commitment to problem-solving and evidence-based policing. It maximises opportunities to prevent public harm and reduce

demand through working with partner organisations. • 3.2.2 The force has systems and processes in place to consistently evaluate and share problem-

solvina.

10.3. The force is effective at managing demand and can demonstrate it has the right resources and partnerships in place to meet future needs. • 10.3.1 The force's operating model and workforce helps it to respond to priorities and current

and future demand.

 10.3.2. The force's has effective systems in place that make sure crimes are allocated to appropriately skilled staff and units.

Suggested Measures HMICFRS's National Child Protection inspection programme- Self-Assessment Template: • Sound arrangements are in place to support agencies working together: What arrangements

are in place to ensure safeguarding partnerships work effectively and in the best interests of children? How partners ensure better outcomes for children (e.g. MASH development, early intervention plans, CSE action plans)?

 Decision making: How does the force take decisions and ensure they are based on good quality evidence? Who is authorised to take decisions and how are these decisions reviewed? Who is involved with subsequent decisions?

Other potential measures:

Partner agency consultation
 Assessment through supervision of staff confidence in challenging and escalating concerns

Implementing new frameworks, structures and procedures could take time and resources to implement
 Time taken to conduct team building/practical exercises would take time out of the usual MASH business and may impact on the assessment of referrals

The impact of team building/practical exercises might be negated by high turnover at partner agencies

Consequences of not embedding this action are described in the College of Policing's Perennial Issues listed in the Supporting Information

Action 2.6.1 Multi-Agency Hubs

Action 2.6.1 MASH Ensure that MASH/Multi-agency unit officers/staff (where implemented) fully understand the characteristics relating to vulnerability and principles of professional curiosity and that it is embedded within

MASH/multi-agency processes

Organisational Impact (Long term):

A more empowered workforce who will feel greater job satisfaction through helping individuals experiencing vulnerability, reducing burn-out and increasing retention.

External Impact (Long Term):

An increase in the identification and understanding of risk enabling appropriate safeguarding responses which will ultimately improve the outcome for the individual at risk.

Perennial Challenges

The College of Policing have identified ten recurring perennial challenges within policing (College of Policing, 2020). Action 2.6.1 Multi-Agency Hubs is linked to the perennial challenges of Developing the Workforce and Collaborative Working

Issues identified within the perennial challenge of Developing the Workforce that link to the NVAP Multi-Agency Hubs action include:

- Staff skills are not up to date with requirements of job e.g. digital investigation; challenging conversations
- · Perceived lack of time available for training and development
- Failure to identify and develop emotional intelligence
- Online training perceived as poor more practical, immersive, experiential development required
- · Lack of meaningful skills/capabilities audits failure to understand workforce development needs
- Perception that development is focussed on policing roles rather than people
- · Mandatory training perceived as 'knee jerk' rather than pre-emptive

Issue identified within the perennial challenge of Collaborative Working that link to the NVAP Multi-Agency Hubs action include:

- · Lack of clarity re responsibilities leading to confusion; duplication of workload; unnecessary delay and inefficiencies in investigations and safeguarding
- · Staff are unclear of processes and support available from partners and other agencies
- Lack of effective communication between partners and agencies
- Inadequate information sharing between partners
- · Difficulties in maintaining consistent contacts with partners due to staff turnover
- Lack of joined up IT for intelligence sharing across forces and with partner agencies (analysts logging into 5 or 6 systems)
- Lack of shared office space / buildings
- Lack of compatible/ agreed 'success' criteria
- · Inconsistent working practices across forces and other agencies
- · Lack of understanding of whole picture of demand across public agencies

Useful Links

Working Together to Safeguard Children

Multi-Agency Working and Information Sharing Report

APP Multi-Agency Hubs

Vulnerability Related Risk

Objective 1

Activities	Evidence	Short-Medium Term Impact	Impact Assessment	Suggested Measures for Objective 1
	Professional curiosity is challenging assumptions and exploring and understanding the potentially complex dynamics	MASH officers/staff feel supported	How do you measure officer/staff	PEEL Measures:
	of a situation rather than taking things at face value (College of Policing, 2021). Both academic literature and	in their decision-making and their	satisfaction within a MASH?	6.2 The force provides ongoing safeguarding
	inspection reports have all noted the varied understanding and application of professional curiosity and the impact	ability to challenge assumptions	Line da una la accuración de antes a MARCI.	and support for vulnerable people including
	this can have on vulnerable children and adults at risk.	Staff feel valued and supported in	How do you know whether MASH officers/staff feel supported in their	those at risk of criminal exploitation
There is a strong	Within a multi-agency environment, barriers to embedding professional curiosity include organisational demand, lack		role? Do you conduct exit	• 6.2.1. The force recognises the need for
leadership and	of resources and/or support and other time demands (Thacker et al., 2019). Therefore, there needs to be a culture	retention within the MASH team	interviews?	effective and ongoing safeguarding of vulnerable victims
commitment to develop a	within the MASH where challenge is expected and MASH officers/staff feel supported in doing this. In addition, MASH			 6.2.2. The force is good at recognising and
culture that embeds	officers/staff need to feel they have the time to explore safeguarding referrals. A lack of professional curiosity can	All children and adults at risk are		dealing with harm including hidden harm
professional curiosity	lead to the voice of the victim not being heard and referrals being considered on individual basis rather than taking	treated equally based on the risk of		(evidenced through the number of victims
within a MASH setting	into account cumulative risk and historical information.	harm rather than biased decision-		identified and safeguarded by police),
		making		sharing information about vulnerable
	Including a professional curiosity element to PDRs or supervision sessions where MASH officers/staff have to			victims/groups with partner agencies and
	evidence their understanding and application of the principles of professional curiosity will help to embed this within the culture of the MASH.			this prompts appropriate action/support
	Having a culture of supporting professional curiosity should also filter down to the processes set up within the MASH.	Effective and efficient triaging of	Do you encourage MASH	HMICFRS's National Child Protection
	Including professional curiosity as an element within supervision sessions will help to enforce that this is expected of		officers/staff to consider the wider,	inspection programme- Self-
	the MASH officers and staff.	agency	cumulative risk and the daily life	Assessment Template:
			experience of that child or adult at	 Initial contact - How does the force ensure
	Often a lack of professional curiosity leads to referrals being considered on an individual basis rather than taking into		risk? If so, how is this evidenced?	that staff recognise risk of harm to children?
	account cumulative risk and historical information. Therefore, processes should be set up to ensure that referrals	understanding between agencies		
Processes are set up and	should take into account the daily life experience of that child/adult at risk and look at the wider and historical	and the police	How do you review whether	Other potential measures:
embedded within the	context. To enable this, knowledge of the statutory framework for sharing information is key in being able to challenge where information is not forthcoming as there are often misunderstandings as to what can and cannot be	Appropriate identification and	appropriate action has been taken and there has been the best	 Dip check/review of cases to assess if the decisions and actions taken were
MASH which allow and	shared (Perumall, 2017).	recognition of cumulative risk of		appropriate, lacked bias and considered the
encourage professional		harm to the child/adult at risk		wider risk
curiosity		·	Do you know how many cases that	
			were closed as NFA were	 Analysis of NFA cases and subsequent re-
			subsequently re-referred for the	referral
			same reasons?	
				 Staff survey looking at job satisfaction and
				staff support
	the device where the reduction of a device life, in the second state with a constraint of the second state of the		U.S. San and Sa	Review of supervision sessions
	Understanding the characteristics of vulnerability is key to recognising risk, particularly where the or complex factors. Unconscious bias or pre-held beliefs may hinder the recognition and understanding of risk and therefore prevent that		How are referrals and subsequent safeguarding decisions reviewed to	
	child adult at risk from receiving equal and effective safeguarding (The Children's Society, 2018).	harm rather than biased decision-	ensure lack of bias in decision	
		making	making?	
De sul su tus inima in	To be able to appropriately recognise risk it is important to understand the characteristics and complex nature of	5	ů.	
Regular training is provided to MASH	vulnerability. This is often not just in terms of the individual being a child, and therefore considered vulnerable by	Appropriate identification and	How do you measure officer/staff	
officers/staff around	law, but can also include the intersectionality of factors such as socio-economic disadvantage, ethnicity and gender	recognition of cumulative risk of	satisfaction within a MASH?	
professional curiosity and	which may lead the child or young person having multiple vulnerabilities (The Children's Society, 2018).	harm to the child/adult at risk		
unconscious bias	Training in those errors provides MACUs officer and staff with a greater understanding of the encoder their	The best referenceding desistant		
	Training in these areas provides MASHs officer and staff with a greater understanding of the complexities surrounding intersectionality, vulnerability and risk. This in turn increases confidence in their decision making and in	The best safeguarding decisions are made leading to improved		
	challenging decisions they do not feel recognise risk appropriately.	outcomes for the child/adult at risk		
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To ensure MASH/Multi-agency unit officers/staff have the training and skills necessary for the role

Activities	Evidence	Short-Medium Term Impact	Impact Assessment	Suggested Measures for Objective 2
Development of a MASH	Currently, there is no national role profile for MASH officers and staff. This is being discussed as part of the wider	Officers/staff recruited will have a	Do you have a developed role	PEEL Measures:
ole profile that sets out	work being undertaken by the NPCC MASH portfolio. However, in the interim it may be possible to draw on the role	greater understanding of their roles	profile for MASH officers/staff that	6.2 The force provides ongoing safeguarding
ore skills and experience	profiles for Child Abuse Investigators and Domestic Abuse Investigators (for adult safeguarding) (College of Policing,	and responsibilities within the	sets out the basic skills and	and support for vulnerable people including
required	n.da; College of Policing, n.db). However, the formation of the MASH can vary by force with some being more	MASH which will lead to higher job	experience required?	those at risk of criminal exploitation
	reliant on officers and some consisting more of police staff. Therefore, the role requirement would need to be	satisfaction		6.2.1. The force recognises the need for
	finalised at a localised level.		How do you assess MASH	effective and ongoing safeguarding of
		MASH officers/staff will feel	officer/staff morale?	vulnerable victims
	Having a set role profile for MASH officers and staff would ensure a new entrants to the role would have the basic	confident in their decision-making		6.2.2. The force is good at recognising and
	skills and experience required. A review of job adverts identified that often experience in multi-agency settings and	and challenging of decisions		dealing with harm including hidden harm
	good knowledge of safeguarding, policing and information sharing relevant legislation was required. All adverts			(evidenced through the number of victims
	discussed needing excellent communication skills. Other key skills discussed included decision-making, report writing	Greater job satisfaction may lead to		identified and safeguarded by police),
	and the ability to build working relationships with other agencies.	greater retention leading to better		sharing information about vulnerable
		working relationships with partners		victims/groups with partner agencies and
	Including the values expected to be demonstrated as part of the role, particularly in relation to safeguarding and	due to the continuity of the team		this prompts appropriate action/support
	dealing with vulnerability would ensure that those applying knew what was expected of them, thereby increasing			
	staff performance and reducing sickness (see NVAP Action 2.6.3 Recruitment).			HMICFRS's National Child Protection
	Entering the role with an understanding and knowledge of safeguarding, statutory information sharing frameworks,			inspection programme- Self-
	characteristics of vulnerabilities and professional curiosity will also help MASH officers and staff feel confident in			Assessment Template:
	their role.			 There is a professional lead - Who is the
				head of service? What is their level of
	The importance of the MASH in its decision-making role differed between the forces consulted. In some areas forces			experience and knowledge of child
	described seeing the MASH as the "engine room" of safeguarding and wanting their best decision-makers there. In			protection? How do staff access
	other areas, the MASH team tended to be populated mainly by those on restricted duties and who did not necessarily			professional specialist advice
	have any previous safeguarding experience. Professionalisation of the role through the establishment of a consistent			 Initial contact - How does the force ensure
	role profile would help attract experienced officers and staff with expert decision-making skills around safeguarding			that all staff, whatever their role, who come
	and risk.			into contact with children are suitably
				trained to identify risk and take initial
All new MASH	In addition to the lack of role profile, there is also no national guidance as to the training and skills requirements for	Officers/staff will develop specialist	How do you make sure that officers	action?
officers/staff should	police officers and staff working within a MASH. Consultations with forces and a review of inspection reports showed	skills which has a positive impact on	and staff new to the MASH feel that	 Investigation/enquiries - How do managers
undertake a MASH specific	a variety of approaches with some forces stating their MASH officers/staff had received little or no role-specific	other practitioners' understanding	have the correct knowledge needed	ensure that staff have the right skills and
nduction training package	training. This lack of training can lead to weaknesses in identifying and responding to safeguarding risk and therefore	and responses leading to a more	to make good safeguarding	knowledge?
	impact on decision-making. Through scoping and consultations, it was identified that useful training packages related	highly skilled workforce	decisions?	
	to the MASH could include elements on communication skills, partnership working, understanding vulnerability and			Other potential measures:
	investigation. Some forces, either through the NVAP benchmarking exercise or through consultation mentioned using	MASH officers and staff will feel	How do you assess MASH	•
	elements of the Specialist Child Abuse Investigators Development Programme (SCAIDP) course, although there was a	confident in their decision-making	officer/staff morale?	 Evaluation of training in terms of staff
	recognition of the course being for investigators and the time taken to complete it. However, it was felt that certain	and challenging of decisions		performance, confidence in role and
	elements could be useful for MASH officers and staff, such as Module 4 which linked to partnership working.		Are learning inputs evaluated to	outcomes for children/adults at risk
			assess whether practice is improved	
	There are national training modules available to officers and staff, such as the College of Policing's Vulnerability and		as a result?	Staff morale and confidence assessed
	Risk training, which could be completed alongside more localised training. This should also include training on			through supervisions and/or staff surveys
	statutory guidance such as Working Together to Safeguard Children 2018 (HM Government, 2018) and the Care Act			
	(2014), as well as training on professional curiosity and unconscious bias which can both be a barrier in identifying			 Dip check/case review to assess quality of
	risk appropriately (see Objective 1).			decision-making and outcomes for
				children/adults at risk



Time is allocated for	Inspection reports and consultations have highlighted that there can be a lack of training for MASH officers and staff	A continuous level of expertise and	Do you look at whether learning
ongoing localised training	leading to MASH officers and staff being helped/training by people who are also untrained. This prevents best	knowledge within the MASH team	inputs result in improved outcomes
and CPD for all MASH	practice from becoming embedded across MASHs. One common complaint from forces is around having the time to	leading to consistent and good	for children and adults at risk?
officers/staff including	be able to provide role specific training to teams, especially with the current increase in referrals seen across England	safeguarding decision-making for	
multi-agency training	and Wales.	children and adults at risk of an	Is the effectiveness of the
		understanding of the values	specialised training evaluated in
	However, officers and staff who receive training will feel more confident in their role and their decision-making which	important in the role	terms of helping MASH
	may save time overall, not just through efficiency of working but also through a reduction of repeat referrals with		officers/staff feel more confident in
	initial referrals being dealt with appropriately.	Understanding of roles and	their role?
		responsibilities within the MASH	
	Multi-agency training is also key to the role of the MASH to enable members to understand each other's roles and	will lead to better working	Do you review attendance at multi-
	responsibilities, which can enhance a sense of belonging and joint ownership (Shorrock et al., 2019). There was	relationships with other agencies	agency training?
	evidence within the benchmarking returns of forces having multi-agency training to ensure MASH officers and staff	, ,	<i>.</i> , .
	understood the local safeguarding practice frameworks used, particularly Signs of Safety. In addition, multi-agency	Taking part in scenario based	
	table-top/scenario exercises may help develop a shared understanding of the approaches, roles and responsibilities	training as a team allows feedback	
	of each agency.	on the functioning of the team and	
		to see where improvements can be	
		made, as well as providing a "best	
		practice" response	
Development of	A briefing identified that an area of good practice for frontline officers is to have "champions" or officers with	Officers/staff will develop specialist	Is the effectiveness of the
'Champions' within a	enhanced training on particular specialisms (VKPP, 2021). This practice is one that could work well within a MASH as	skills which has a positive impact on	specialised training evaluated in
MASH with specialist	consultations and inspections have highlighted that "on the job" training forms a large part of how MASH	other practitioners' understanding	terms of helping MASH
knowledge of vulnerability	officers/staff develop their knowledge. Therefore, having members of the team with expert knowledge on a	and responses leading to a more	officers/staff feel more confident in
strands	particular issue such as domestic abuse, child exploitation etc would help upskill other officers/staff and ensure that	highly skilled workforce	their role?
	the MASH as a whole has access to specialist knowledge.		



To ensure MASH/Multi-agency officers/staff work collaboratively

Activities	Evidence	Short-Medium Term Impact	Impact Assessment	Suggested Measures for Objective
nere is a clear and	Pre-pandemic, a large number of forces reported using a co-location model for their MASHs, although in some cases	Having a clear definition of the	Is there a clear definition of the	PEEL Measures:
nmitted steer from	this only involved a limited number of agencies. Due to the pandemic, there has been a reduction in the number of	MASH, its structure and procedures	MASH and the police's role and	3.2 The force uses partnership-orientated
nior leaders as to how	staff working from offices and a reduction of face to face meetings. This has led to innovations in how MASHs	will create clear expectations and	responsibility within this?	evidence-based problem-solving to reduce
e MASH should operate	operate, such as through virtual meetings and better resource management which some evidence suggests has led to	accountability for each agency		and prevent long-term crime, ASB, harm a
	improved outcomes for victims. However, anecdotally practitioners have missed the ability to have "corridor	involved in the MASH	Do you consult with MASH officers	vulnerability.
	conversations" and informal information sharing conversations with different agencies within the MASH that co-		and staff to ensure they are aware	 3.2.1 The force understands and
	location facilitated.	Having all relevant partners around	of how the MASH should operate?	demonstrates a long-term commitment to
		the table prevents some agencies		problem-solving and evidence-based
	Due to the variation in how MASHs operate across England and Wales there is a need for guiding principles on how	feeling left out or undervalued, and	Do you consult with partnership	policing. It maximises opportunities to
	MASHs should work which are currently being developed under the national NPCC MASH portfolio work. However,	instead improves working	agencies and MASH staff as to their	prevent public harm and reduce demand
	within forces there needs to be a clear direction from senior leaders as to how their MASH(s) should work. This would	relationships and information	experiences of partnership working?	through working with partner organisation
	include a clear definition of what the MASH is, how it is structured and what it does. There also needs to be a clear	sharing		 3.2.2 The force has systems and processe
	process for escalating/challenging decisions, both from other agencies to the police, and police to other agencies, as	-		in place to consistently evaluate and share
	well as ensuring the use of common terminology.	The focus of MASH cases will be		problem-solving.
		person-centred, rather than case-		problem-solving.
	Senior leaders can help influence the MASH to ensure the right professionals/agencies are around the table and	centred		10.3. The force is effective at managing
	ensure outcome is focused on the child or adult at risk rather than the organisation. Inspection reports often			demand and can demonstrate it has the
	commented on how not all relevant agencies were at the strategy meetings and that more involvement was required	Shared terminology will reduce		
	either through better engagement with MASH or by being invited to attend meetings and share information.	confusion between agencies,		right resources and partnerships in place t
	Engagement from senior leaders could help facilitate this.	helping communication		meet future needs.
	Engagement nom senior readers could nelp racintate this.	helping communication		10.3.1 The force's operating model and
				workforce helps it to respond to priorities
				and current and future demand.
		An holistic response with more fluid		 10.3.2. The force's has effective systems
	timely safeguarding responses (Home Office, 2014). Effective information sharing is at the heart of a MASH and its	information sharing should more	officers/staff feel confident in:	place that make sure crimes are allocated
-	ability to provide an accurate assessment of risk and achieve the best outcome for the child or adult at risk. However,		 challenging other professionals 	appropriately skilled staff and units.
	a lack of effective information sharing between agencies is repeatedly identified as an issue in Serious Case Reviews	the child/adult at risk and be	 escalating concerns 	
	(HM Government, 2018).	reflected in better long term	 sharing information 	
		outcomes for them	with partner agencies?	HMICFRS's National Child Protectio
	Therefore, MASH officers and staff need to fully understand the statutory framework for sharing information			inspection programme- Self-
	between agencies. For children this is set out in Working Together 2018 (HM Government, 2018), with a recent	Officers/staff who feel confident		Assessment Template:
	update providing a myth-busting guide to information sharing. The equivalent legislative framework for protecting	about the statutory framework of		Sound arrangements are in place to
	adults at risk is the Care Act (2014) and the associated Care and Support statutory guidance. However, this can be	sharing information will be able to		support agencies working together: What
	slightly more complicated due to issues around agency and consent.	deal with information requests		arrangements are in place to ensure
		more confidently and more quickly		safeguarding partnerships work effectively
	Although most forces have information sharing agreements in place (NPCC, 2021), consultations highlighted that			and in the best interests of children? How
	there were concerns around practitioners not fully understand when information could be shared or trust how			partners ensure better outcomes for
	partners may use that information. Having a good understanding of the statutory information sharing frameworks			children (e.g. MASH development, early
	will help MASH officers and staff feel confident in challenging these decisions.			intervention plans, CSE action plans)?
				Decision making: How does the force take
ystems are set up to	The consultations with forces highlighted that there can be a discord between how policing approaches decision-	MASH officers/staff will feel more	Do you review cases to identify	decisions and ensure they are based on
	making and how other agencies frame their decisions which can lead to conflict and challenge between partners.	confident in challenging decisions	those that demonstrate evidence of	good quality evidence? Who is authorised
-	Providing partners with an overview of police decision-making processes, including the National Decision Model, and		partnership working delivering	take decisions and how are these decision
	gaining an understanding of partner decision-making processes could help reduce this tension.	partners	positive outcomes for children or	reviewed? Who is involved with subseque
ave been escalated or	99		adults at risk?	decisions?
	Recording not only of the outcome of a decision but how that decision was reached is essential when reviewing	Learning through review of	dudits at risk.	
-	actions taken or in cases of challenge/escalation. As well as enabling MASH officer and staff to confidently explain	decisions made will help improve		Other potential measures:
	why certain decisions were made, it will also enable the force to effectively review and audit decision-making	future decision making and thus the		Partner agency consultation
	practices within a MASH.	outcome for the child/adult at risk		
	procees within a whore.	outcome for the child/adult at HSK		Assessment through supervision of staff
				confidence in challenging and escalating
attend along a long and a f	Multi-agency training and team building exercises can help a MASH work more collaboratively by encouraging the	Good working relationships	Do you consult with partnership	concerns
ctive development of	development of working relationships between agencies, particularly when not co-located, increasing team working	between agencies will allow for	agencies and MASH officers/staff as	
	performance. The training would also help develop a shared understanding of individual and mutual roles, and	better information sharing	to their experiences of partnership	
vorking relationships with	performance. The training would also help develop a shared understanding of individual and mutual roles, and			
vorking relationships with artner agencies at an	responsibilities (see Objective 2).		working?	
vorking relationships with partner agencies at an			working?	
vorking relationships with partner agencies at an operational level			working	
vorking relationships with artner agencies at an perational level	responsibilities (see Objective 2).		workingr	
rorking relationships with artner agencies at an perational level	responsibilities (see Objective 2). Working through practical exercises will also help agencies understand the individual agency processes better and		working?	



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VKPP NVAP Impact

Action 2.6.1 Multi-Agency Hubs

Impact Realisation for NVAP Impact – knowing what you are trying to achieve

Impact Realisa	tion Plan		
Reporting Period:	Project Lead:		
Prepared By:	Date Prepared:		
Objective 1:	To ensure that the characteristics relating to vu units	nerability and principles of	professional curiosity are well embedded within MASH/Multi-agency
Impact Owner:			
Impact Description:			External Impact: An increase in the identification and understanding of risk enabling appropriate safeguarding responses which will ultimately improve the outcome for the individual at risk.
Activity:	What action do you plan to take? (See logic model for suggestions)		What action do you plan to take? (See logic model for suggestions)
Output:	What is the anticipated product of that activity? (See logic model for suggestions)		What is the anticipated product of that activity? (See logic model for suggestions)
Impact Measurement:	How will you measure the impact? How will you know it has been achieved? (See Supporting Information for suggestions)		How will you measure the impact? How will you know it has been achieved? (See Supporting Information for suggestions)
Progress:	Example: Training rolled out		Example: Dip sample of cases audited
Next steps:			
Risks:	Enter the risk/unintended consequence associated with the impact		Enter the risk/unintended consequence associated with the impact
Risk Mitigation Strategy:			
Additional Comments			

Objective 2:	To ensure MASH/Multi-agency unit officers/staff have the training and skills necessary for the role			
Impact Owner:				
Impact Description:	Organisational Impact: A more empowered workforce who will feel greater job satisfaction through helping individuals experiencing vulnerability, reducing burn-out and increasing retention.	External Impact: An increase in the identification and understanding of risk enabling appropriate safeguarding responses which will ultimately improve the outcome for the individual at risk.		
Activity:	What action do you plan to take? (See logic model for suggestions)	What action do you plan to take? (See logic model for suggestions)		
Output:	What is the anticipated product of that activity? (See logic model for suggestions)	What is the anticipated product of that activity? (See logic model for suggestions)		
Impact Measurement:	How will you measure the impact? How will you know it has been achieved? (See Supporting Information for suggestions)	How will you measure the impact? How will you know it has been achieved? (See Supporting Information for suggestions)		
Progress:	Example: Role profile drafted	Example: Survey updates etc		
Next steps:				
Risks:	Enter the risk/unintended consequence associated with the impact	Enter the risk/unintended consequence associated with the impact		
Risk Mitigation Strategy:				
Additional Comments				

Objective 3:	To ensure MASH/Multi-agency officers/staff work collaboratively			
Impact Owner:				
Impact Description:	Organisational Impact: A more empowered workforce who will feel greater job satisfaction through helping individuals experiencing vulnerability, reducing burn-out and increasing retention.	External Impact: An increase in the identification and understanding of risk enabling appropriate safeguarding responses which will ultimately improve the outcome for the individual at risk.		
Activity:	What action do you plan to take? (See logic model for suggestions)	What action do you plan to take? (See logic model for suggestions)		
Output:	What is the anticipated product of that activity? (See logic model for suggestions)	What is the anticipated product of that activity? (See logic model for suggestions)		
Impact Measurement:	How will you measure the impact? How will you know it has been achieved? (See Supporting Information for suggestions)	How will you measure the impact? How will you know it has been achieved? (See Supporting Information for suggestions)		
Progress:	Example: Internal Announcement Drafted	Example: Survey updates etc		
Next steps:				
Risks:	Enter the risk/unintended consequence associated with the impact	Enter the risk/unintended consequence associated with the impact		
Risk Mitigation Strategy:				
Additional Comments				